

Value of a Coordinated Approach to Monitoring

- Contribute to and take ownership over the reform "story line"
- Present a clear picture of the impact
- Avoid confusion and miscommunication
- Leverage data collected for reporting
- Avoid duplication of effort



"Our left hand doesn't know what our right hand is doing, so we're only interviewing ambidextrous candidates."

- Allow for data integration across different markets, payers, enrollment groups, etc.
- Avoid analytic errors caused by data discrepancies
- Help analysts respond to rapidly shifting policy environment and data requests quickly
- Facilitate sharing of information/data among agencies

Data Collection and Reporting

- 1. "Public" reporting of information
 - Media and medial relations staff
 - Policy-makers (federal agencies, legislature, governor's office)
 - Consumers/enrollees
- Internal operations and decision making
 - Data and policy analysts
 - Operational staff
 - Policy staff
- 3. Federal reporting requirements

Despite differences in focus, coordination is key

Federal Data Reporting Requirements

- State-Based Marketplaces: "weekly indicator reports" to CMS/CCIIO on:
 - Applications
 - Determined/Assessed eligibly for QHP and Medicaid/CHIP
 - Effective & Effectuated enrollment
 - SHOP
 - Operations (website and call center)
- Medicaid/CHIP agencies: weekly (open enrollment)/monthly reports on 12 "performance indicators" to CMS on:
 - Call center performance
 - Applications
 - Transfers
 - Renewals
 - Enrollment
 - Determined eligible/ineligible/pending
 - Process time



Developing an Evaluation and Monitoring Framework



- ✓ Define scope
- ✓ Choose measures
- ✓ Operationalize measures
- ✓ Identify existing data sources
- Establish benchmarks and goals
- ✓ Identify and fill data gaps

Define Scope

Set focus

• Focused solely on the marketplace, incorporates evaluation of Medicaid, set within context of broader reform activities (state and federal)

What are the key policy goals?

 Ample choice, enrollee experience, reduced uninsurance, low rate of coverage gaps

What issues are policymakers most concerned about?

Market stability, health care costs, continuity of coverage, health care access

Who is the audience?

Internal operations staff, high level policy staff, public, the media

Need to keep the number of topic areas manageable

Access, cost, public health, impact on providers

Choose Measures



- Keep the number of measures manageable prioritize
- Choose measures that are directly related to policy goals and levers
- Think about near-/medium-/long-term impacts and include some measures for each
 - Include some measures that might be "early success signs" or "early warning signs"
- Review existing reporting efforts or required data reporting (e.g., CCIIO/CMS requirements)
- Consider feasibility existing data vs. possibility of collecting new data

Operationalize the Measure

- Create a working definition or preferred method for calculating the measure
 - how do you define enrollment?
- Defining the "universe"
 - e.g., population-wide? exchange vs. total market?
- Specify the level of detail you want to capture
 - e.g., disenrollment or disenrollment by reason
- This is harder and more time consuming than it sounds....

Identify Existing Data Sources

Administrative data

- State Medicaid/CHIP programs
- Health insurance regulators
- Health insurance marketplaces
- Tax records



- Population surveys (e.g., ACS, CPS, NHIS, MEPS, BRFSS)
- Provider surveys (e.g., NAMCS)
- State surveys
- Data from health carriers, hospitals, providers
- Other?



Establish Benchmarks and Goals

- Possible benchmarks
 - Change over time
 - Defined ideal
 - Other states
 - National average
- The most useful goals are
 - Realistic
 - Specific
 - Connected to specific actions/strategies and policy priorities
- Decisions will influence choices about data sources
- Consensus around goals and benchmarks can be challenging



Identify and Fill Data Gaps

- Potential gaps Data that is lacking or incomplete
 - Market-wide data
 - Data on safety net and uninsured
 - Provider and system capacity
 - For FFMs Information on enrollees
- Consider collecting additional data through existing efforts
 - Existing state surveys
 - Provider licensure process
 - State tax return
- Identify data that might come out of new systems/processes
 - Health Insurance marketplace
 - Upgraded IT systems
- Assess fesability of new data collection

A CASE FOR COORDINATED MONITORING: DATA REPORTING DURING OPEN ENROLLMENT

Variation in Public Data Release (SBMs)

Breadth of Information Released

Limited ------Comprehensive Idaho, Connecticut----- California, New York----Colorado, Washington

Method of Release

Formal------Informal MN (board meeting)------RI (Press release)-----NV(Twitter)

Text only versus graphic display of data

Text only------Highly graphical Hawaii, Kentucky------ California------Minnesota

Federal Reporting During Open Enrollment (FFM and SBMs)

- Monthly reports on key indicators (a small subset of SBM required reporting)
- Consistency in what was being reported
- Key measures were reported at the state level
- Feds did a good job of reporting in a timely way, but lag put them out of sync with SBM reporting
- Data were not perfect, data caveats were highlighted, but fluidity in numbers made messaging difficult
- FFMs didn't get an advanced look at the data

Open Enrollment Reporting Challenges

- Hard to plan monitoring strategy in advance
- States could only report what their systems produced
- Definitions were fluid and varied
 - Enrollment = first month premium paid
 - Enrollment = plan selected
 - Enrollment = plan and payment source selected
- Enrollment messages were coming from multiple sources (state, feds, media)
- FFMs didn't have many data source options
- Benchmarks were unclear



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